fluoride in consumer products. The EPA's fluoride limit should be reevaluated following further study, says Gary M. Whitford, a regents professor at the Medical College of Georgia and member of the report subcommittee.

Today, the Public Health Service recommends fluoride concentrations of 0.7-1.2 ppm (equivalent to 0.35-0.60 milligrams) for U.S. drinking water based on average consumption of 2 liters per day. Americans ingest another 1.2-2.2 milligrams of fluoride daily from dental products and foods processed with fluoridated water, the equivalent of a potential 4.4 additional ppm-more than double the EPA standard. Children are especially likely to swallow toothpaste, and babies drinking powder-and-water formulas may also consume extra fluoride. Still, Whitford cautions, "We're not talking about scary amounts."

The NRC report sheds new light on a 1990 study prepared by the National Toxicology Program that found that massive fluoride intake caused bone cancers in some male rats. Study results were negative for female rats as well as all mice, notes Ernest E. McConnell, a toxicology consultant and report subcommittee member. "The NTP study in 1990 raised a little caution flag," says McConnell. "But a subsequent study sponsored by Procter & Gamble, using a much higher dose, failed to replicate the NTP findings. That's the thing about little flags. They can go up, or they can come back down, given additional information."

## **Pollution Plagues NAFTA** South of the Border

As environmentalists line up to oppose the North American Free Trade Agreement on the grounds that it has the potential to threaten U.S. environmental rules and regulations by exposing them to challenge as trade barriers, some Mexican officials and environmental activists welcome the agreement as a means of encouraging cleanup in that country.

The pact, which contains a supplemental environmental accord intended to ensure enforcement of Mexican environmental and labor standards, has prompted Mexican officials to address the country's looming environmental problems in an effort to win approval for the agreement. However, Mexico's pollution problems stem back 40 years, and remedial efforts are hampered by a lack of enforcement, a lack of resources, both financial and technological, and a lack of strong, organized support from government, communities,

## NORTH AMERICAN AGREEMENT ON ENVIRONMENTAL COOPERATION

Article 5: Government Enforcement Action 1. With the aim of achieving high levels of environmental protection and compliance with its environmental laws and regulations, each Party shall effectively enforce its environmental laws and regulations through appropriate governmental action, subject to Article 37, such as: (b) monitoring compliance and investigating suspected viola-(a) appointing and training inspectors; tions, including thorough on-site inspections; (b) seeking assurances of voluntary compliance and compli-(d publicly releasing non-compliance information; (e) issuing bulletins or other periodic statements on enforcement procedures; (f) promoting environmental audits; (g) requiring record keeping and reporting; (h) providing or encouraging mediation and arbitration (i) using licenses, permits or authorizations;

- (j) initiating, in a timely manner, judicial, quasi-judicial or administrative proceedings to seek appropriate sanctions or remedies for violations of its environmental laws and
  - (k) providing for search, seizure or detention; or (I) issuing administrative orders, including orders of a
- preventative, curative or emergency nature. 2. Each Party shall ensure that judicial, quasi-judicial or administrative enforcement proceedings are available under its law
- to sanction or remedy violations of its environmental laws
- 3. Sanctions and remedies provided for a violation of a Party's environmental laws and regulations shall, as appropriate: (a) take into consideration the nature and gravity of the violation, any economic benefit derived from the violation

by the violator, the economic condition of the violator, and other relevant factors; and (b) include compliance agreements, fines,

imprisonment, injunctions, the closure of facilities, and the cost of containing or cleaning up pollution.

and businesses operating there.

Mexico's environmental pollution problems are wide-ranging and persistent—the result of decades of practically unregulated industrialization. Industrial discharges of untreated water into rivers and sewers is common. In Tijuana alone, almost 700 industrial plants operate with little or no official environmental supervision, leaving them free to pollute. Although by law foreign-owned plants are required to ship their hazardous wastes out of Mexico for disposal, in practice widespread waste dumping occurs. A U.S. Congressional study last year found that fewer than one-third of plants report their wastes as required, and the reports that are made are rarely checked. Public disclosure

by companies that pollute is almost unheard of, as are prevention policies to limit the amount of hazardous materials produced and released. There is little incentive for companies to improve environmental conditions, as there is little opposition to practices that threaten the environment and health from a workforce desperate for jobs.

Mexican officials say, however, that change is coming soon, as they pledge millions of dollars to environmental cleanup projects and inspection forces. President Carlos Salinas de Gortari has declared that Mexico will not sacrifice environmental health for inclusion in the trade pact and is committed to environmental protection. Sergio Reyes Lujan, director of the National Institute of Ecology, has said, however, "We have just begun to scratch the surface of what needs to be done."

Although many environmentalists view Mexico's environmental regulations as good on paper, the major flaw in the system seems to be enforcement. Environmental inspection officers are understaffed, underpaid or not paid at all, and lack equipment and supplies to perform even the most basic sampling and analyses. There have also been charges of corruption. Recently two inspectors in the Ciudad Juarez office were dis-

bribes at a local engine plant. Nevertheless, supporters of NAFTA hope that its environmental provisions, which invest trination environment and labor commissions with the authority to impose trade sanctions and fines against Mexican violators, will strengthen Mexico's enforcement practices. Others worry that these provisions are only paper tigers as the penalties may only be used as a last resort and only after a potentially long and complicated arbitration process.

missed after attempting to solicit

## Feds to Clean up Their Acts

Calling for the federal government to take the lead in cleaning up the environment, President Clinton signed a pollution prevention executive order that reduces toxic emissions from federal facilities by half by 1999 and requires these facilities to report to the public any release of toxic pollu-

"With this executive order the federal facilities will set the example for the rest of the country and become the leader in